115th CONGRESS 1st Session

To amend the Higher Education Act of 1965 to provide for the refinancing of certain Federal student loans, and for other purposes.

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#### IN THE SENATE OF THE UNITED STATES

Ms. WARREN (for herself, Mr. SCHUMER, Mrs. MURRAY, Ms. BALDWIN, Mr. BENNET, Mr. BLUMENTHAL, Mr. BOOKER, Mr. BROWN, Mr. CARDIN, Mr. CASEY, Ms. DUCKWORTH, Mr. DURBIN, Mr. FRANKEN, Mrs. GILLI-BRAND, Ms. HARRIS, Ms. HASSAN, Mr. HEINRICH, Ms. HEITKAMP, Ms. HIRONO, Ms. KLOBUCHAR, Mr. LEAHY, Mr. MANCHIN, Mr. MARKEY, Mr. MENENDEZ, Mr. MERKLEY, Mr. MURPHY, Mr. PETERS, Mr. REED, Mr. SANDERS, Mrs. SHAHEEN, Ms. STABENOW, Mr. UDALL, Mr. VAN HOLLEN, Mr. WHITEHOUSE, Mr. WYDEN, MS. CORTEZ MASTO, and Mrs. MCCASKILL) introduced the following bill; which was read twice and referred to the Committee on \_\_\_\_\_\_\_

# A BILL

- To amend the Higher Education Act of 1965 to provide for the refinancing of certain Federal student loans, and for other purposes.
  - 1 Be it enacted by the Senate and House of Representa-
  - 2 tives of the United States of America in Congress assembled,

#### **3** SECTION 1. SHORT TITLE.

4 This Act may be cited as the "Bank on Students5 Emergency Loan Refinancing Act".

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## TITLE I—REFINANCING PROGRAMS

3 SEC. 101. REFINANCING PROGRAMS.

4 (a) PROGRAM AUTHORITY.—Section 451(a) of the
5 Higher Education Act of 1965 (20 U.S.C. 1087a(a)) is
6 amended—

7 (1) by striking "and (2)" and inserting "(2)";8 and

9 (2) by inserting "; and (3) to make loans under
10 section 460A and section 460B" after "section
11 459A".

(b) REFINANCING PROGRAM.—Part D of title IV of
the Higher Education Act of 1965 (20 U.S.C. 1087a et
seq.) is amended by adding at the end the following:

15 "SEC. 460A. REFINANCING FFEL AND FEDERAL DIRECT 16 LOANS.

17 "(a) IN GENERAL.—Beginning not later than 180 18 days after the date of enactment of the Bank on Students 19 Emergency Loan Refinancing Act, the Secretary shall es-20 tablish a program under which the Secretary, upon the 21 receipt of an application from a qualified borrower, makes 22 a loan under this part, in accordance with the provisions 23 of this section, in order to permit the borrower to obtain 24 the interest rate provided under subsection (c).

25 "(b) Refinancing Direct Loans.—

3

"(1) Federal direct loans.—Upon applica-1 2 tion of a qualified borrower, the Secretary shall 3 repay a Federal Direct Stafford Loan, a Federal Di-4 rect Unsubsidized Stafford Loan, a Federal Direct 5 PLUS Loan, or a Federal Direct Consolidation 6 Loan of the qualified borrower, for which the first 7 disbursement was made, or the application for the 8 consolidation loan was received, before July 1, 2017, 9 with the proceeds of a refinanced Federal Direct 10 Stafford Loan, a Federal Direct Unsubsidized Staf-11 ford Loan, a Federal Direct PLUS Loan, or a Fed-12 eral Direct Consolidation Loan, respectively, issued 13 to the borrower in an amount equal to the sum of 14 the unpaid principal, accrued unpaid interest, and 15 late charges of the original loan.

16 "(2) Refinancing ffel program loans as 17 REFINANCED FEDERAL DIRECT LOANS.—Upon ap-18 plication of a qualified borrower for any loan that 19 was made, insured, or guaranteed under part B and 20 for which the first disbursement was made, or the 21 application for the consolidation loan was received, 22 before July 1, 2010, the Secretary shall make a loan 23 under this part, in an amount equal to the sum of 24 the unpaid principal, accrued unpaid interest, and

| 1  | late charges of the original loan to the borrower in |
|----|--|
| 2  | accordance with the following:                       |
| 3  | "(A) The Secretary shall pay the proceeds            |
| 4  | of such loan to the eligible lender of the loan      |
| 5  | made, insured, or guaranteed under part B, in        |
| 6  | order to discharge the borrower from any re-         |
| 7  | maining obligation to the lender with respect to     |
| 8  | the original loan.                                   |
| 9  | "(B) A loan made under this section that             |
| 10 | was—   |
| 11 | "(i) a loan originally made, insured,                |
| 12 | or guaranteed under section 428 shall be a           |
| 13 | Federal Direct Stafford Loan;                        |
| 14 | "(ii) a loan originally made, insured,               |
| 15 | or guaranteed under section 428B shall be            |
| 16 | a Federal Direct PLUS Loan;                          |
| 17 | "(iii) a loan originally made, insured,              |
| 18 | or guaranteed under section 428H shall be            |
| 19 | a Federal Direct Unsubsidized Stafford               |
| 20 | Loan; and  |
| 21 | "(iv) a loan originally made, insured,               |
| 22 | or guaranteed under section 428C shall be            |
| 23 | a Federal Direct Consolidation Loan.                 |

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| 1  | "(C) The interest rate for each loan made          |
| 2  | by the Secretary under this paragraph shall be     |
| 3  | the rate provided under subsection (c).            |
| 4  | "(c) INTEREST RATES.—                              |
| 5  | "(1) IN GENERAL.—The interest rate for the         |
| 6  | refinanced Federal Direct Stafford Loans, Federal  |
| 7  | Direct Unsubsidized Stafford Loans, Federal Direct |
| 8  | PLUS Loans, and Federal Direct Consolidation       |
| 9  | Loans, shall be a rate equal to—                   |
| 10 | "(A) in any case where the original loan           |
| 11 | was a loan under section 428 or 428H, a Fed-       |
| 12 | eral Direct Stafford loan, or a Federal Direct     |
| 13 | Unsubsidized Stafford Loan, that was issued to     |
| 14 | an undergraduate student, a rate equal to the      |
| 15 | rate for Federal Direct Stafford Loans and         |
| 16 | Federal Direct Unsubsidized Stafford Loans         |
| 17 | issued to undergraduate students for the 12-       |
| 18 | month period beginning on July 1, 2016, and        |
| 19 | ending on June 30, 2017;                           |
| 20 | "(B) in any case where the original loan           |
| 21 | was a loan under section 428 or 428H, a Fed-       |
| 22 | eral Direct Stafford Loan, or a Federal Direct     |
| 23 | Unsubsidized Stafford Loan, that was issued to     |
| 24 | a graduate or professional student, a rate equal   |
| 25 | to the rate for Federal Direct Unsubsidized        |
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| 1  | Stafford Loans issued to graduate or profes-      |
|----|---|
| 2  | sional students for the 12-month period begin-    |
| 3  | ning on July 1, 2016, and ending on June 30,      |
| 4  | 2017;   |
| 5  | "(C) in any case where the original loan          |
| 6  | was a loan under section 428B or a Federal Di-    |
| 7  | rect PLUS Loan, a rate equal to the rate for      |
| 8  | Federal Direct PLUS Loans for the 12-month        |
| 9  | period beginning on July 1, 2016, and ending      |
| 10 | on June 30, 2017; and                             |
| 11 | "(D) in any case where the original loan          |
| 12 | was a loan under section 428C or a Federal Di-    |
| 13 | rect Consolidation Loan, a rate calculated in ac- |
| 14 | cordance with paragraph (2).                      |
| 15 | "(2) INTEREST RATES FOR CONSOLIDATION             |
| 16 | LOANS.—   |
| 17 | "(A) METHOD OF CALCULATION.—In                    |
| 18 | order to determine the interest rate for any re-  |
| 19 | financed Federal Direct Consolidation Loan        |
| 20 | under paragraph (1)(D), the Secretary shall—      |
| 21 | "(i) determine each of the component              |
| 22 | loans that were originally consolidated in        |
| 23 | the loan under section 428C or the Federal        |
| 24 | Direct Consolidation Loan, and calculate          |
| 25 | the proportion of the unpaid principal bal-       |

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| 1  | ance of the loan under section 428C or the     |
| 2  | Federal Direct Consolidation Loan that         |
| 3  | each component loan represents;                |
| 4  | "(ii) use the proportions determined           |
| 5  | in accordance with clause (i) and the inter-   |
| 6  | est rate applicable for each component         |
| 7  | loan, as determined under subparagraph         |
| 8  | (B), to calculate the weighted average of      |
| 9  | the interest rates on the loans consolidated   |
| 10 | into the loan under section 428C or the        |
| 11 | Federal Direct Consolidation Loan; and         |
| 12 | "(iii) apply the weighted average cal-         |
| 13 | culated under clause (ii) as the interest      |
| 14 | rate for the refinanced Federal Direct Con-    |
| 15 | solidation Loan.                               |
| 16 | "(B) INTEREST RATES FOR COMPONENT              |
| 17 | LOANS.—The interest rates for the component    |
| 18 | loans of a loan made under section 428C or a   |
| 19 | Federal Direct Consolidation Loan shall be the |
| 20 | following:                                     |
| 21 | "(i) The interest rate for any loan            |
| 22 | under section 428 or 428H, Federal Direct      |
| 23 | Stafford Loan, or Federal Direct Unsub-        |
| 24 | sidized Stafford Loan issued to an under-      |
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| 1  | graduate student shall be a rate equal to  |
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| 2  | the lesser of—                             |
| 3  | "(I) the rate for Federal Direct           |
| 4  | Stafford Loans and Federal Direct          |
| 5  | Unsubsidized Stafford Loans issued         |
| 6  | to undergraduate students for the 12-      |
| 7  | month period beginning on July 1,          |
| 8  | 2016, and ending on June 30, 2017;         |
| 9  | or   |
| 10 | "(II) the original interest rate of        |
| 11 | the component loan.                        |
| 12 | "(ii) The interest rate for any loan       |
| 13 | under section 428 or 428H, Federal Direct  |
| 14 | Stafford Loan, or Federal Direct Unsub-    |
| 15 | sidized Stafford Loan issued to a graduate |
| 16 | or professional student shall be a rate    |
| 17 | equal to the lesser of—                    |
| 18 | "(I) the rate for Federal Direct           |
| 19 | Unsubsidized Stafford Loans issued         |
| 20 | to graduate or professional students       |
| 21 | for the 12-month period beginning on       |
| 22 | July 1, 2016, and ending on June 30,       |
| 23 | 2017; or                                   |
| 24 | "(II) the original interest rate of        |
| 25 | the component loan.                        |

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| 1  | "(iii) The interest rate for any loan             |
| 2  | under section 428B or Federal Direct              |
| 3  | PLUS Loan shall be a rate equal to the            |
| 4  | lesser of—  |
| 5  | "(I) the rate for Federal Direct                  |
| 6  | PLUS Loans for the 12-month period                |
| 7  | beginning on July 1, 2016, and end-               |
| 8  | ing on June 30, 2017; or                          |
| 9  | "(II) the original interest rate of               |
| 10 | the component loan.                               |
| 11 | "(iv) The interest rate for any compo-            |
| 12 | nent loan that is a loan under section            |
| 13 | 428C or a Federal Direct Consolidation            |
| 14 | Loan shall be the weighted average of the         |
| 15 | interest rates that would apply under this        |
| 16 | subparagraph for each loan comprising the         |
| 17 | component consolidation loan.                     |
| 18 | "(v) The interest rate for any eligible           |
| 19 | loan that is a component of a loan made           |
| 20 | under section 428C or a Federal Direct            |
| 21 | Consolidation Loan and is not described in        |
| 22 | clauses (i) through (iv) shall be the inter-      |
| 23 | est rate on the original component loan.          |
| 24 | "(3) FIXED RATE.—The applicable rate of in-       |
| 25 | terest determined under paragraph (1) for a refi- |
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| 1  | nanced loan under this section shall be fixed for the  |
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| 2  | period of the loan.                                    |
| 3  | "(d) Terms and Conditions of Loans.—                   |
| 4  | "(1) IN GENERAL.—A loan that is refinanced             |
| 5  | under this section shall have the same terms and       |
| 6  | conditions as the original loan, except as otherwise   |
| 7  | provided in this section.                              |
| 8  | "(2) NO AUTOMATIC EXTENSION OF REPAY-                  |
| 9  | MENT PERIOD.—Refinancing a loan under this sec-        |
| 10 | tion shall not result in the extension of the duration |
| 11 | of the repayment period of the loan, and the bor-      |
| 12 | rower shall retain the same repayment term that        |
| 13 | was in effect on the original loan. Nothing in this    |
| 14 | paragraph shall be construed to prevent a borrower     |
| 15 | from electing a different repayment plan at any time   |
| 16 | in accordance with section $455(d)(3)$ .               |
| 17 | "(e) Definition of Qualified Borrower.—                |
| 18 | "(1) IN GENERAL.—For purposes of this sec-             |
| 19 | tion, the term 'qualified borrower' means a bor-       |
| 20 | rower—   |
| 21 | "(A) of a loan under this part or part B               |
| 22 | for which the first disbursement was made, or          |
| 23 | the application for a consolidation loan was re-       |
| 24 | ceived, before July 1, 2017; and                       |
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S.L.C.

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"(B) who meets the eligibility requirements
 based on income or debt-to-income ratio estab lished by the Secretary.

"(2) INCOME REQUIREMENTS.—Not later than 4 5 180 days after the date of enactment of the Bank 6 on Students Emergency Loan Refinancing Act, the 7 Secretary shall establish eligibility requirements 8 based on income or debt-to-income ratio that take 9 into consideration providing access to refinancing 10 under this section for borrowers with the greatest fi-11 nancial need.

12 "(f) NOTIFICATION TO BORROWERS.—The Secretary, 13 in coordination with the Director of the Bureau of Con-14 sumer Financial Protection, shall undertake a campaign 15 to alert borrowers of loans that are eligible for refinancing 16 under this section that the borrowers are eligible to apply 17 for such refinancing. The campaign shall include the fol-18 lowing activities:

19 "(1) Developing consumer information mate20 rials about the availability of Federal student loan
21 refinancing.

"(2) Requiring servicers of loans under this
part or part B to provide such consumer information
to borrowers in a manner determined appropriate by

| 1  | the Secretary, in consultation with the Director of  |
|----|--|
| 2  | the Bureau of Consumer Financial Protection.         |
| 3  | "SEC. 460B. FEDERAL DIRECT REFINANCED PRIVATE LOAN   |
| 4  | PROGRAM.   |
| 5  | "(a) DEFINITIONS.—In this section:                   |
| 6  | "(1) ELIGIBLE PRIVATE EDUCATION LOAN.—               |
| 7  | The term 'eligible private education loan' means a   |
| 8  | private education loan, as defined in section 140(a) |
| 9  | of the Truth in Lending Act (15 U.S.C. 1650(a)),     |
| 10 | that—  |
| 11 | "(A) was disbursed to the borrower before            |
| 12 | July 1, 2017; and                                    |
| 13 | "(B) was for the borrower's own postsec-             |
| 14 | ondary educational expenses for an eligible pro-     |
| 15 | gram at an institution of higher education par-      |
| 16 | ticipating in the loan program under this part,      |
| 17 | as of the date that the loan was disbursed.          |
| 18 | "(2) FEDERAL DIRECT REFINANCED PRIVATE               |
| 19 | LOAN.—The term 'Federal Direct Refinanced Pri-       |
| 20 | vate Loan' means a loan issued under subsection      |
| 21 | (b)(1).  |
| 22 | "(3) PRIVATE EDUCATIONAL LENDER.—The                 |
| 23 | term 'private educational lender' has the meaning    |
| 24 | given the term in section 140(a) of the Truth in     |
| 25 | Lending Act (15 U.S.C. 1650(a)).                     |

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| 1  | "(4) QUALIFIED BORROWER.—The term 'quali-             |
| 2  | fied borrower' means an individual who—               |
| 3  | "(A) has an eligible private education loan;          |
| 4  | "(B) has been current on payments on the              |
| 5  | eligible private education loan for the 6 months      |
| 6  | prior to the date of the qualified borrower's ap-     |
| 7  | plication for refinancing under this section, and     |
| 8  | is in good standing on the loan at the time of        |
| 9  | such application;                                     |
| 10 | "(C) is not in default on the eligible pri-           |
| 11 | vate education loan or on any loan made, in-          |
| 12 | sured, or guaranteed under this part or part B        |
| 13 | or E; and   |
| 14 | "(D) meets the eligibility requirements de-           |
| 15 | scribed in subsection $(b)(2)$ .                      |
| 16 | "(b) Program Authorized.—                             |
| 17 | "(1) IN GENERAL.—The Secretary, in consulta-          |
| 18 | tion with the Secretary of the Treasury, shall carry  |
| 19 | out a program under which the Secretary, upon ap-     |
| 20 | plication by a qualified borrower who has an eligible |
| 21 | private education loan, shall issue such borrower a   |
| 22 | loan under this part in accordance with the fol-      |
| 23 | lowing:   |
| 24 | "(A) The loan issued under this program               |
| 25 | shall be in an amount equal to the sum of the         |
|    |   |

| 1  | unpaid principal, accrued unpaid interest, and    |
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| 2  | late charges of the private education loan.       |
| 3  | "(B) The Secretary shall pay the proceeds         |
| 4  | of the loan issued under this program to the      |
| 5  | private educational lender of the private edu-    |
| 6  | cation loan, in order to discharge the qualified  |
| 7  | borrower from any remaining obligation to the     |
| 8  | lender with respect to the original loan.         |
| 9  | "(C) The Secretary shall require that the         |
| 10 | qualified borrower undergo loan counseling that   |
| 11 | provides all of the information and counseling    |
| 12 | required under clauses (i) through (viii) of sec- |
| 13 | tion $485(b)(1)(A)$ before the loan is refinanced |
| 14 | in accordance with this section, and before the   |
| 15 | proceeds of such loan are paid to the private     |
| 16 | educational lender.                               |
| 17 | "(D) The Secretary shall issue the loan as        |
| 18 | a Federal Direct Refinanced Private Loan,         |
| 19 | which shall have the same terms, conditions,      |
| 20 | and benefits as a Federal Direct Unsubsidized     |
| 21 | Stafford Loan, except as otherwise provided in    |
| 22 | this section.                                     |
| 23 | "(2) Borrower eligibility.—Not later than         |
| 24 | 180 days after the date of enactment of the Bank  |
| 25 | on Students Emergency Loan Refinancing Act, the   |
|    |   |

| 1  | Secretary, in consultation with the Secretary of the    |
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| 2  | Treasury and the Director of the Bureau of Con-         |
| 3  | sumer Financial Protection, shall establish eligibility |
| 4  | requirements—   |
| 5  | "(A) based on income or debt-to-income                  |
| 6  | ratio that take into consideration providing ac-        |
| 7  | cess to refinancing under this section for bor-         |
| 8  | rowers with the greatest financial need;                |
| 9  | "(B) to ensure eligibility only for bor-                |
| 10 | rowers in good standing;                                |
| 11 | "(C) to minimize inequities between Fed-                |
| 12 | eral Direct Refinanced Private Loans and other          |
| 13 | Federal student loans;                                  |
| 14 | "(D) to preclude windfall profits for pri-              |
| 15 | vate educational lenders; and                           |
| 16 | "(E) to ensure full access to the program               |
| 17 | authorized in this subsection for borrowers with        |
| 18 | private loans who otherwise meet the criteria           |
| 19 | established in accordance with subparagraphs            |
| 20 | (A) and (B).  |
| 21 | "(c) INTEREST RATE.—                                    |
| 22 | "(1) IN GENERAL.—The interest rate for a                |
| 23 | Federal Direct Refinanced Private Loan is—              |
| 24 | "(A) in the case of a Federal Direct Refi-              |
| 25 | nanced Private Loan for a private education             |

loan originally issued for undergraduate post secondary educational expenses, a rate equal to
 the rate for Federal Direct Stafford Loans and
 Federal Direct Unsubsidized Stafford Loans
 issued to undergraduate students for the 12 month period beginning on July 1, 2016, and
 ending on June 30, 2017; and

8 "(B) in the case of a Federal Direct Refi-9 nanced Private Loan for a private education 10 loan originally issued for graduate or profes-11 sional degree postsecondary educational ex-12 penses, a rate equal to the rate for Federal Di-13 rect Unsubsidized Stafford Loans issued to 14 graduate or professional students for the 12-15 month period beginning on July 1, 2016, and 16 ending on June 30, 2017.

17 "(2) Combined undergraduate and grad-18 UATE STUDY LOANS.-If a Federal Direct Refi-19 nanced Private Loan is for a private education loan 20 originally issued for both undergraduate and grad-21 uate or professional postsecondary educational ex-22 penses, the interest rate shall be a rate equal to the 23 rate for Federal Direct PLUS Loans for the 12-24 month period beginning on July 1, 2016, and ending 25 on June 30, 2017.

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"(3) FIXED RATE.—The applicable rate of in terest determined under this subsection for a Fed eral Direct Refinanced Private Loan shall be fixed
 for the period of the loan.

5 "(d) NO INCLUSION IN AGGREGATE LIMITS.—The 6 amount of a Federal Direct Refinanced Private Loan, or 7 a Federal Direct Consolidated Loan to the extent such 8 loan was used to repay a Federal Direct Refinanced Pri-9 vate Loan, shall not be included in calculating a bor-10 rower's annual or aggregate loan limits under section 428 11 or 428H.

"(e) NO ELIGIBILITY FOR SERVICE-RELATED RE-12 13 PAYMENT.—Notwithstanding 428K(a)(2)(A). sections 428L(b)(2), 455(m)(3)(A), and 460(b), a Federal Direct14 15 Refinanced Private Loan, or any Federal Direct Consolidation Loan to the extent such loan was used to repay 16 17 a Federal Direct Refinanced Private Loan, shall not be 18 eligible for any loan repayment or loan forgiveness pro-19 gram under section 428K, 428L, or 460 or for the repay-20 ment plan for public service employees under section 21 455(m).

22 "(f) PRIVATE EDUCATIONAL LENDER REPORTING23 REQUIREMENT.—

24 "(1) REPORTING REQUIRED.—Not later than
25 180 days after the date of enactment of the Bank

| 1  | on Students Emergency Loan Refinancing Act, the        |
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| 2  | Secretary, in consultation with the Secretary of the   |
| 3  | Treasury and the Director of the Bureau of Con-        |
| 4  | sumer Financial Protection, shall establish a re-      |
| 5  | quirement that private educational lenders report      |
| 6  | the data described in paragraph (2) to the Sec-        |
| 7  | retary, to Congress, to the Secretary of the Treas-    |
| 8  | ury, and to the Director of the Bureau of Consumer     |
| 9  | Financial Protection, in order to allow for an assess- |
| 10 | ment of the private education loan market.             |
| 11 | "(2) CONTENTS OF REPORTING.—The data                   |
| 12 | that private educational lenders shall report in ac-   |
| 13 | cordance with paragraph (1) shall include each of      |
| 14 | the following about private education loans (as de-    |
| 15 | fined in section 140(a) of the Truth in Lending Act    |
| 16 | (15 U.S.C. 1650(a))):                                  |
| 17 | "(A) The total amount of private education             |
| 18 | loan debt the lender holds.                            |
| 19 | "(B) The total number of private edu-                  |
| 20 | cation loan borrowers the lender serves.               |
| 21 | "(C) The average interest rate on the out-             |
| 22 | standing private education loan debt held by the       |
| 23 | lender.  |
|    |  |

S.L.C.

| 1  | "(D) The proportion of private education                   |
|----|--|
| 2  | loan borrowers who are in default on a loan                |
| 3  | held by the lender.  |
| 4  | "(E) The proportion of the outstanding                     |
| 5  | private education loan volume held by the lend-            |
| 6  | er that is in default.                                     |
| 7  | "(F) The proportions of outstanding pri-                   |
| 8  | vate education loan borrowers who are 30, 60,              |
| 9  | and 90 days delinquent.                                    |
| 10 | "(G) The proportions of outstanding pri-                   |
| 11 | vate education loan volume that is 30, 60, and             |
| 12 | 90 days delinquent.  |
| 13 | "(g) NOTIFICATION TO BORROWERS.—The Sec-                   |
| 14 | retary, in coordination with the Secretary of the Treasury |
| 15 | and the Director of the Bureau of Consumer Financial       |
| 16 | Protection, shall undertake a campaign to alert borrowers  |
| 17 | about the availability of private student loan refinancing |
| 18 | under this section.".                                      |
| 19 | (c) Amendments to Public Service Repayment                 |
| 20 | PLAN PROVISIONS.—Section 455(m) of the Higher Edu-         |
| 21 | cation Act of 1965 (20 U.S.C. 1087e(m)) is amended—        |
| 22 | (1) by redesignating paragraphs $(3)$ and $(4)$ as         |
| 23 | paragraphs (4) and (5), respectively;                      |
| 24 | (2) by inserting after paragraph $(2)$ the fol-            |
| 25 | lowing:  |

S.L.C.

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1 "(3) SPECIAL RULES FOR SECTION 460A 2 LOANS.—

3 "(A) Refinanced FEDERAL DIRECT 4 LOANS.—Notwithstanding paragraph (1), in de-5 termining the number of monthly payments 6 that meet the requirements of such paragraph 7 for an eligible Federal Direct Loan refinanced 8 under section 460A that was originally a loan 9 under this part, the Secretary shall include all 10 monthly payments made on the original loan 11 that meet the requirements of such paragraph.

"(B) REFINANCED FFEL LOANS.—In the
case of an eligible Federal Direct Loan refinanced under section 460A that was originally
a loan under part B, only monthly payments
made after the date on which the loan was refinanced may be included for purposes of paragraph (1)."; and

(3) in paragraph (4)(A) (as redesignated by
paragraph (1)), by inserting "(including any Federal
Direct Stafford Loan, Federal Direct PLUS Loan,
Federal Direct Unsubsidized Stafford Loan, or Federal Direct Consolidation Loan refinanced under section 460A)" before the period at the end.

21

(d) INCOME-BASED REPAYMENT.—Section 493C of
 the Higher Education Act of 1965 (20 U.S.C. 1098e) is
 amended by adding at the end the following:

4 "(f) Special Rule for Refinanced Loans.—

5 "(1) Refinanced federal direct and ffel LOANS.—In calculating the period of time during 6 7 which a borrower of a loan that is refinanced under 8 section 460A has made monthly payments for pur-9 poses of subsection (b)(7), the Secretary shall deem 10 the period to include all monthly payments made for 11 the original loan, and all monthly payments made 12 for the refinanced loan, that otherwise meet the re-13 quirements of this section.

14 "(2) FEDERAL DIRECT REFINANCED PRIVATE
15 LOANS.—In calculating the period of time during
16 which a borrower of a Federal Direct Refinanced
17 Private Loan under section 460B has made monthly
18 payments for purposes of subsection (b)(7), the Sec19 retary shall include only payments—

20 "(A) that are made after the date of the
21 issuance of the Federal Direct Refinanced Pri22 vate Loan; and

23 "(B) that otherwise meet the requirements24 of this section.".

22

### TITLE II—FAIR SHARE TAX

#### 2 SEC. 201. AMENDMENT OF 1986 CODE.

3 Except as otherwise expressly provided, whenever in 4 this title an amendment or repeal is expressed in terms 5 of an amendment to, or repeal of, a section or other provi-6 sion, the reference shall be considered to be made to a 7 section or other provision of the Internal Revenue Code 8 of 1986.

#### 9 SEC. 202. FAIR SHARE TAX ON HIGH-INCOME TAXPAYERS.

10 (a) IN GENERAL.—Subchapter A of chapter 1 is
11 amended by adding at the end the following new part:

# 12 "PART VII—FAIR SHARE TAX ON HIGH-INCOME 13 TAXPAYERS

"Sec. 59A. Fair share tax.

#### 14 "SEC. 59A. FAIR SHARE TAX.

| 15 | "(a) General Rule.—                                 |
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| 16 | "(1) PHASE-IN OF TAX.—In the case of any            |
| 17 | high-income taxpayer, there is hereby imposed for a |
| 18 | taxable year (in addition to any other tax imposed  |
| 19 | by this subtitle) a tax equal to the product of—    |
| 20 | "(A) the amount determined under para-              |
| 21 | graph (2), and                                      |
| 22 | "(B) a fraction (not to exceed 1)—                  |
| 23 | "(i) the numerator of which is the ex-              |
| 24 | cess of—  |

| 1  | "(I) the taxpayer's adjusted                     |
|----|--|
| 2  | gross income, over                               |
| 3  | "(II) the dollar amount in effect                |
| 4  | under subsection $(c)(1)$ , and                  |
| 5  | "(ii) the denominator of which is the            |
| 6  | dollar amount in effect under subsection         |
| 7  | (c)(1).  |
| 8  | "(2) Amount of tax.—The amount of tax de-        |
| 9  | termined under this paragraph is an amount equal |
| 10 | to the excess (if any) of—                       |
| 11 | "(A) the tentative fair share tax for the        |
| 12 | taxable year, over                               |
| 13 | "(B) the excess of—                              |
| 14 | "(i) the sum of—                                 |
| 15 | "(I) the regular tax liability (as               |
| 16 | defined in section 26(b)) for the tax-           |
| 17 | able year, determined without regard             |
| 18 | to any tax liability determined under            |
| 19 | this section,                                    |
| 20 | "(II) the tax imposed by section                 |
| 21 | 55 for the taxable year, plus                    |
| 22 | "(III) the payroll tax for the tax-              |
| 23 | able year, over                                  |
|    |  |

S.L.C.

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| 1  | "(ii) the credits allowable under part               |
| 2  | IV of subchapter A (other than sections              |
| 3  | 27(a), 31, and 34).                                  |
| 4  | "(b) Tentative Fair Share Tax.—For purposes          |
| 5  | of this section—                                     |
| 6  | "(1) IN GENERAL.—The tentative fair share tax        |
| 7  | for the taxable year is 30 percent of the excess of— |
| 8  | "(A) the adjusted gross income of the tax-           |
| 9  | payer, over  |
| 10 | "(B) the modified charitable contribution            |
| 11 | deduction for the taxable year.                      |
| 12 | "(2) Modified charitable contribution                |
| 13 | DEDUCTION.—For purposes of paragraph (1)—            |
| 14 | "(A) IN GENERAL.—The modified chari-                 |
| 15 | table contribution deduction for any taxable         |
| 16 | year is an amount equal to the amount which          |
| 17 | bears the same ratio to the deduction allowable      |
| 18 | under section 170 (section $642(c)$ in the case of   |
| 19 | a trust or estate) for such taxable year as—         |
| 20 | "(i) the amount of itemized deduc-                   |
| 21 | tions allowable under the regular tax (as            |
| 22 | defined in section 55) for such taxable              |
| 23 | year, determined after the application of            |
| 24 | section 68, bears to                                 |

S.L.C.

| 1  | "(ii) such amount, determined before                  |
|----|---|
| 2  | the application of section 68.                        |
| 3  | "(B) TAXPAYER MUST ITEMIZE.—In the                    |
| 4  | case of any individual who does not elect to          |
| 5  | itemize deductions for the taxable year, the          |
| 6  | modified charitable contribution deduction shall      |
| 7  | be zero.  |
| 8  | "(c) High-Income Taxpayer.—For purposes of this       |
| 9  | section—  |
| 10 | "(1) IN GENERAL.—The term 'high-income tax-           |
| 11 | payer' means, with respect to any taxable year, any   |
| 12 | taxpayer (other than a corporation) with an adjusted  |
| 13 | gross income for such taxable year in excess of       |
| 14 | \$1,000,000 (50 percent of such amount in the case    |
| 15 | of a married individual who files a separate return). |
| 16 | "(2) INFLATION ADJUSTMENT.—                           |
| 17 | "(A) IN GENERAL.—In the case of a tax-                |
| 18 | able year beginning after 2018, the \$1,000,000       |
| 19 | amount under paragraph $(1)$ shall be increased       |
| 20 | by an amount equal to—                                |
| 21 | "(i) such dollar amount, multiplied by                |
| 22 | "(ii) the cost-of-living adjustment de-               |
| 23 | termined under section $1(f)(3)$ for the cal-         |
| 24 | endar year in which the taxable year be-              |
| 25 | gins, determined by substituting 'calendar            |
|    |   |

S.L.C.

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| 1  | year 2017' for 'calendar year 1992' in sub-               |
| 2  | paragraph (B) thereof.                                    |
| 3  | "(B) ROUNDING.—If any amount as ad-                       |
| 4  | justed under subparagraph (A) is not a multiple           |
| 5  | of $\$10,000$ , such amount shall be rounded to           |
| 6  | the next lowest multiple of \$10,000.                     |
| 7  | "(d) PAYROLL TAX.—For purposes of this section,           |
| 8  | the payroll tax for any taxable year is an amount equal   |
| 9  | to the excess of—   |
| 10 | ((1) the taxes imposed on the taxpayer under              |
| 11 | sections 1401, 1411, 3101, 3201, and 3211(a) (to          |
| 12 | the extent such tax is attributable to the rate of tax    |
| 13 | in effect under section 3101) with respect to such        |
| 14 | taxable year or wages or compensation received dur-       |
| 15 | ing such taxable year, over                               |
| 16 | ((2)) the deduction allowable under section               |
| 17 | 164(f) for such taxable year.                             |
| 18 | "(e) Special Rule for Estates and Trusts.—                |
| 19 | For purposes of this section, in the case of an estate or |
| 20 | trust, adjusted gross income shall be computed in the     |
| 21 | manner described in section 67(e).                        |
| 22 | "(f) Not Treated as Tax Imposed by This Chap-             |
| 23 | TER FOR CERTAIN PURPOSES.—The tax imposed under           |
| 24 | this section shall not be treated as tax imposed by this  |
| 25 | chapter for purposes of determining the amount of any     |
|    |   |

credit under this chapter (other than the credit allowed
 under section 27(a)) or for purposes of section 55.".

3 (b) CLERICAL AMENDMENT.—The table of parts for
4 subchapter A of chapter 1 is amended by adding at the
5 end the following new item:

"PART VII. FAIR SHARE TAX ON HIGH-INCOME TAXPAYERS".

6 (c) EFFECTIVE DATE.—The amendments made by
7 this section shall apply to taxable years beginning after
8 December 31, 2017.

# 9 TITLE III—DEFICIT NEUTRAL IM 10 PLEMENTATION OF STUDENT 11 LOAN REFINANCING PRO-

#### 12 **GRAMS**

13 SEC. 301. DEFICIT NEUTRAL IMPLEMENTATION OF STU-

14DENT LOAN REFINANCING PROGRAMS;15BUDGETARY EFFECTS.

16 (a) AMOUNT OF REVENUE.—The Secretary of Edu-17 cation shall estimate the amount that is equal to the 18 amount of the net increase in revenue received in the 19 Treasury during the 10-year period beginning on the date 20 of enactment of this Act attributable to the amendments 21 made by title II of this Act.

(b) DEFICIT-NEUTRAL TERMINATION OF THE REFINANCING PROGRAM.—The Secretary of Education shall
terminate the refinancing programs carried out under sections 460A and 460B of the Higher Education Act of

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1 1965 on the date that the net cost of carrying out such
 2 refinancing programs is equal to the amount of additional
 3 revenue estimated under subsection (a) or on the date that
 4 is 2 years after the date of enactment of this Act, which 5 ever occurs first.

6 (c) DEFICIT REDUCTION.—Any remaining increase 7 in revenue described in subsection (a) and not used for 8 the refinancing programs carried out under sections 460A 9 and 460B of the Higher Education Act of 1965 shall be 10 returned to the general fund of the Treasury for Federal 11 budget deficit reduction.

(d) METHODOLOGY.—When estimating cost and revenue under this section, the Secretary of Education shall
utilize the accounting methods and assumptions that are
used by the Congressional Budget Office, as of the date
of enactment of this Act, to make such estimations.

#### 17 SEC. 302. BUDGETARY EFFECTS.

(a) PAYGO SCORECARD.—The budgetary effects of
this Act and the amendments made by this Act shall not
be entered on either PAYGO scorecard maintained pursuant to section 4(d) of the Statutory Pay-As-You-Go Act
of 2010 (2 U.S.C. 933(d)).

(b) SENATE PAYGO SCORECARD.—The budgetary
effects of this Act and the amendments made by this Act
shall not be entered on any PAYGO scorecard maintained

1 for purposes of section 201 of S. Con. Res. 21 (110th Con-

2 gress).